

Network for Studies on Pensions, Aging and Retirement

The Dutch Pension Reform

Bas Werker IPRA - 14 June 2023

The current Dutch retirement system

- First pillar
 - about 1.000,-/month; non-means tested
 - pay-as-you-go
- Second pillar
 - average also about 1.000,-/month (but heterogeneity)
 - fully funded 1.5tn = 2xGDP; premiums up to 25% of salary
 - most is (former) DB with "income entitlements", liability valuation, and funding ratio-based adjustments:
 - funding ratio > 115%: entitlements/pensions increased
 - funding ratio < 90%: entitlements/pensions reduced
- Small third pillar



Why do we (think we) have a problem?

- The best/second-best system in the world...
 - low poverty among elderly
 - high funding ratios (>105%) with default-free/swap discount rate
- (Perceived) problems
 - over-promised inflation-linked pension payments, while regulations implied no (nominal) increases over 2010-2021
 - some pensions have been reduced by 25% in real terms
 - discussions on regulation (discount rate)
 - "elderly were promised this/that, and promise must be kept"
 - "not fair to shift the bill to younger generations"



A new CDC scheme

• We keep

- mandatory enrollment
- limited individual choices
- life-long pensions/longevity risk-sharing

• We change

- no more DB-style "income entitlements", but individually administered accounts
- explicit risk-sharing rules, with market-consistent valuation



The technicalities

- Why is a pension fund different from a mutual fund?
 - mutual fund: all shocks equal effect on wealth
 - pension fund: all shocks equal effect on (projected) income
- Borch-type risk-sharing, Pareto efficient with respect to income (not with respect to wealth)
- Individual wealth receives annualy
 - hedge return to maintain income level (term structure based)
 - equal share of fund excess return (life-cycle/human capital based)



Observations on the new scheme

• We will have

- classical DC with individual life cycles
- previously mentioned new DC based on risk sharing

- Political outcome: virtually identical schemes...
 - bit more individual choice in the "classical DC" scheme
- This will work



Mandatory conversion of existing rights

- Unlike any other reform I know, we will transfer old DB entitlements to new system
- This leads to (lots of) valuation discussion
 - Which discount rate?
 - How to allocate over/underfunding?
 - Valuation of "embedded options"



Observations on the conversion

- Political "solution": frame as a technical/scientific problem
 - including value-based ALM/risk-neutral valuation techniques...
- (My) answer: redistribution is inherently a political question
- We expect lot's a courses cases...
- Solution: do as the rest of the world, no mandatory conversion of old entitlements





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